HUMAN RIGHTS COUNCIL
Working Group on the Universal Periodic Review
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COMPILATION PREPARED BY THE OFFICE OF THE HIGH COMMISSIONER FOR HUMAN RIGHTS, IN ACCORDANCE WITH PARAGRAPH 15(B) OF THE ANNEX TO HUMAN RIGHTS COUNCIL RESOLUTION 5/1

Costa Rica

The present report is a compilation of the information contained in the reports of treaty bodies, special procedures, including observations and comments by the State concerned, and other relevant official United Nations documents. It does not contain any opinions, views or suggestions on the part of the Office of the United Nations High Commissioner for Human Rights (OHCHR), other than those contained in public reports issued by OHCHR. It follows the structure of the general guidelines adopted by the Human Rights Council. Information included herein has been systematically referenced in endnotes. The report has been prepared taking into consideration the four-year periodicity of the first cycle of the review. In the absence of recent information, the latest available reports and documents have been taken into consideration, unless they are outdated. Since this report only compiles information contained in official United Nations documents, lack of information or focus on specific issues may be due to non-ratification of a treaty and/or to a low level of interaction or cooperation with international human rights mechanisms.
I. BACKGROUND AND FRAMEWORK

A. Scope of international obligations

<table>
<thead>
<tr>
<th>Core universal human rights treaties</th>
<th>Date of ratification, accession or succession</th>
<th>Declarations /reservations</th>
<th>Recognition of specific competences of treaty bodies</th>
</tr>
</thead>
<tbody>
<tr>
<td>ICERD</td>
<td>16 Jan. 1967</td>
<td>None</td>
<td>Individual complaints (art. 14): Yes</td>
</tr>
<tr>
<td>ICESCR</td>
<td>29 Nov. 1968</td>
<td>None</td>
<td></td>
</tr>
<tr>
<td>ICCPR</td>
<td>29 Nov. 1968</td>
<td>None</td>
<td>Inter-State complaints (art. 41): No</td>
</tr>
<tr>
<td>ICCPR-OP 1</td>
<td>29 Nov. 1968</td>
<td>None</td>
<td></td>
</tr>
<tr>
<td>ICCPR-OP 2</td>
<td>5 June 1998</td>
<td>None</td>
<td></td>
</tr>
<tr>
<td>CEDAW</td>
<td>4 Apr. 1986</td>
<td>None</td>
<td></td>
</tr>
<tr>
<td>OP-CEDAW</td>
<td>20 Sept. 2001</td>
<td>Inquiry procedure (arts. 8 and 9): Yes</td>
<td></td>
</tr>
<tr>
<td>CAT</td>
<td>11 Nov. 1993</td>
<td>Inter-State complaints (art. 21): Yes</td>
<td>Individual complaints (art. 22): Yes</td>
</tr>
<tr>
<td>OP-CAT</td>
<td>1 Dec. 2005</td>
<td>-</td>
<td></td>
</tr>
<tr>
<td>CRC</td>
<td>21 Aug. 1990</td>
<td>-</td>
<td></td>
</tr>
<tr>
<td>OP-CRC-AC</td>
<td>24 Jan. 2003</td>
<td>see declaration under art. 3</td>
<td></td>
</tr>
<tr>
<td>OP-CRC-SC</td>
<td>9 Apr. 2002</td>
<td>-</td>
<td></td>
</tr>
<tr>
<td>CRPD</td>
<td>1 Oct. 2008</td>
<td>-</td>
<td></td>
</tr>
<tr>
<td>CRPD-OP</td>
<td>1 Oct. 2008</td>
<td>Inquiry procedure (arts. 6 and 7): Yes</td>
<td></td>
</tr>
</tbody>
</table>

Other main relevant international instruments

<table>
<thead>
<tr>
<th>Ratification, accession or succession</th>
</tr>
</thead>
<tbody>
<tr>
<td>Convention on the Prevention and Punishment of the Crime of Genocide</td>
</tr>
<tr>
<td>Rome Statute of the International Criminal Court</td>
</tr>
<tr>
<td>Palermo Protocol</td>
</tr>
<tr>
<td>Refugees and stateless persons</td>
</tr>
<tr>
<td>Geneva Conventions of 12 August 1949 and Additional Protocols thereto</td>
</tr>
<tr>
<td>ILO fundamental conventions</td>
</tr>
<tr>
<td>UNESCO Convention against Discrimination in Education</td>
</tr>
</tbody>
</table>

Core treaties to which Costa Rica is not a party: OP-ICESCR, ICRMW and CED (signature only, 2007).

1. The Committee on Economic, Social and Cultural Rights (CESCR), the Committee on the Rights of the Child (CRC) and the Committee on the Elimination of Racial Discrimination (CERD) invited Costa Rica to consider ratifying ICRMW.

B. Constitutional and legislative framework

2. En 2009, el Equipo de País de Naciones Unidas (UNCT) indicó que Costa Rica cuenta con abundante legislación a nivel doméstico tendiente a la incorporación de los compromisos en derechos humanos. Añadió que la aprobación en 2008 de la ley “Derechos de los niños, niñas y adolescentes a la disciplina sin castigo físico ni trato humillante” constituye un hito jurídico. Treaty bodies welcomed, inter alia, the amendments to legislation aimed at protecting children in matters relating to marriage and the adoption of the Law on Responsible Paternity.
C. Institutional and human rights infrastructure

3. The Defensoría de los Habitantes was accredited with “A status” by the International Coordinating Committee of National Institutions for the Promotion and Protection of Human Rights (ICC) in 1999, which was reconfirmed in 2006.\(^\text{15}\) La Representante Especial del Secretario General sobre la situación de los defensores de los derechos humanos recibió información en 2006, indicando que las observaciones y las recomendaciones de la Defensoría de los Habitantes no son automáticamente acatadas por el poder ejecutivo.\(^\text{16}\)

4. In 2008, CAT noted with satisfaction the creation of the post of Ombudsman as a means of preventing torture under OP-CAT and recommended that it receive adequate funds to perform that function effectively.\(^\text{17}\)

D. Policy measures

5. En 2009, UNCT indicó que el país no cuenta con un plan nacional de derechos humanos, aunque algunos aspectos relacionados están incorporados en el plan nacional de desarrollo. Añadió que los estándares internacionales son escasamente considerados en el diseño de políticas públicas y que el monitoreo y la evaluación de las políticas no ha sido constante. UNCT señala que se realizan esfuerzos para superar esta situación, como lo demuestra la Política Nacional Para la Igualdad y Equidad de Genero (PIEG 2007-2017).\(^\text{18}\) The approval of this national policy was listed as a milestone by a 2007 UNDG report.\(^\text{19}\)

6. UNCT indicó que el Estado carece de políticas públicas integrales y sostenidas para las personas adultas mayores y con discapacidad, los pueblos indígenas y la población afrodescendiente, las personas migrantes y refugiadas, los niños (as) y adolescentes.\(^\text{20}\) In 2007, CERD recommended that Costa Rica include in its next periodic report information on measures taken to implement the Durban Declaration and Programme of Action, in particular on the preparation and implementation of a national action plan.\(^\text{21}\) In 2009, the independent expert on the issue of human rights obligations related to access to safe drinking water and sanitation, noted that there is no national policy on water that takes into account the special situation of people living in poverty.\(^\text{22}\)

II. PROMOTION AND PROTECTION OF HUMAN RIGHTS ON THE GROUND

A. Cooperation with human rights mechanisms

1. Cooperation with treaty bodies

<table>
<thead>
<tr>
<th>Treaty body</th>
<th>Latest report submitted and considered</th>
<th>Latest concluding observations</th>
<th>Follow-up response</th>
<th>Reporting status</th>
</tr>
</thead>
<tbody>
<tr>
<td>CERD</td>
<td>2006</td>
<td>Aug. 2007</td>
<td>Overdue since 2008</td>
<td>Combined nineteenth, twentieth and twenty-first report due on 2010</td>
</tr>
<tr>
<td>CESCR</td>
<td>2006</td>
<td>Nov. 2007</td>
<td>---</td>
<td>Fifth report due on 2012</td>
</tr>
<tr>
<td>HR Committee</td>
<td>2006</td>
<td>Nov. 2007</td>
<td>Submitted in March 2009</td>
<td>Sixth report due on 2012</td>
</tr>
<tr>
<td>CEDAW</td>
<td>2002</td>
<td>July 2003</td>
<td>---</td>
<td>Fifth and sixth reports overdue since May 2007</td>
</tr>
<tr>
<td>CAT</td>
<td>2006</td>
<td>May 2008</td>
<td>Due on July 2009</td>
<td>Third report due on 2012</td>
</tr>
</tbody>
</table>
Treaty body | Latest report submitted and considered | Latest concluding observations | Follow-up response | Reporting status
--- | --- | --- | --- | ---
CRC | 2003 | June 2005 | ---- | Fourth report submitted in 2009 and scheduled for consideration in 2010
OP-CRC - AC | 2005 | Feb. 2007 | ---- | Information to be included in its fourth periodic report
OP-CRC - SC | 2005 | Feb. 2007 | ---- | Information to be included in its fourth periodic report

2. Cooperation with special procedures

Standing invitation issued | Yes

| Latest visits or mission reports | Independent expert on the issue of human rights obligations related to access to safe drinking water and sanitation (19 to 27 March 2009)

Visits agreed upon in principle | -

Visits requested and not yet agreed upon | -

Facilitation/cooperation during missions | The independent expert on water and sanitation expressed her gratitude for the Government’s willingness to co-operate with the international community and the openness shown before and throughout the mission.

Follow-up to visits | -

Responses to letters of allegations and urgent appeals | During the period under review, two communications were sent concerning, inter alia, particular groups and 1 woman. The Government replied to 1 communication, representing replies to 50 per cent of communications sent.

Responses to questionnaires on thematic issues | Costa Rica responded to 7 of the 15 questionnaires sent by special procedures mandate-holders, within the deadlines.

3. Cooperation with the Office of the High Commissioner for Human Rights

Costa Rica has co-sponsored several regional events with OHCHR, including workshops in the following areas: torture prevention for national human rights institutions and prevention of juvenile violence (2007); implementation of CRC’s concluding observations (2006); and human rights, democracy and the rule of law (2005). Costa Rica is a regular donor to OHCHR.

B. Implementation of international human rights obligations

1. Equality and non-discrimination

In 2003, CEDAW recommended that Costa Rica continue to implement measures aimed at changing social stereotypes that encourage discrimination against women and impede their egalitarian performance in society. En 2009, UNCT indicó que de 18 indicadores elaborados por el Estado de la Nación en 2004 para valorar las brechas de género, solo dos han mejorado para las mujeres: la esperanza de vida y la tasa neta de participación en el empleo.

In 2008, CAT recommended that the National Institute of Criminology apply a gender-specific policy for women prisoners and pursue the regionalization of women’s prisons. CAT welcomed the
establishment of the Casa Cuna centre for prisoners’ children aged under 3, and recommended the establishment of similar units in the regional detention centres.  

10. In 2007, CERD noted with concern that racial discrimination continues to be viewed as a minor infraction punishable by a fine and again urged the State to amend its criminal legislation so as to bring it into line with the Convention. In 2007, CESC found similar concerns and made recommendations in this regard.  

11. In 2005, CRC was concerned at the limited access of indigenous children, migrant children and those living in rural areas, to basic education and health services, and at their low standard of living. It requested, inter alia, information on action taken to protect children of migrant families in irregular situations against discrimination.  

12. Like the HR Committee in 2007, CAT expressed concern in 2008 at statements by senior officials linking the rise in crime with the presence of refugees. CAT recommended that officials refrain from making statements which could encourage the stigmatization of refugees and applicants for refugee status. A 2007 UNHCR report indicated that local integration efforts were hampered by increased discrimination and xenophobic trends.  

13. In 2005, CRC was concerned that classes on Catholicism were part of the curriculum, considering it as discriminatory for non-Catholics. In 2007, the HR Committee expressed concern that only Catholic marriages have civil effect in Costa Rica and recommended that the principle of non-discrimination between religions be guaranteed.  

14. UNCT indicó que la aplicación de la Ley de Igualdad de Oportunidades para las Personas con Discapacidad ha sido insuficiente, principalmente en lo referido a la adecuación o equipamiento de la infraestructura para garantizar su libertad de tránsito y acceso.  

2. Right to life, liberty and security of the person  

15. In 2008, CAT welcomed the legislative reform of 2001 criminalizing torture and noted that no convictions had been handed down for this crime under the new law. The Committee was concerned that some possible cases of torture had been investigated as abuses of authority despite their gravity and about reports that victims and witnesses were not provided with adequate protection. CAT recommended that legislation on torture be effectively applied. It also expressed concern at reports of sexual abuse and physical violence against homosexual and transsexual prisoners. Allegations of ill-treatment of children during detention were of concern for CRC in 2005.  

16. En 2009, UNCT notó hacinamiento y condiciones deficitarias en los centros penales, principalmente en salud e higiene. The HR Committee and CAT made similar observations. CAT recommended that Costa Rica continue its efforts to reorganize the health service so that the conditions in which health care is provided are appropriate and the requisite medical personnel available in prisons.  

17. In 2003, CEDAW requested that Costa Rica promote the adoption of the Act on the Criminalization of Violence against Women. UNCT indicó que esta ley fue aprobada en 2007, aunque posteriormente la Sala Constitucional declaró inconstitucionales los artículos 22 y 25, relativos al maltrato y la violencia emocional, respectivamente. Según información recibida por UNCT, el 71%
de las denuncias penales a partir de la vigencia de la ley corresponderían a situaciones contempladas en ambos artículos.54

18. In 2007, CESCR regretted that various legal and institutional measures taken to offer redress to victims of domestic violence had been insufficient to address the increase of domestic violence against women and children.55

19. In 2003, CEDAW was concerned that some groups of women workers did not benefit from the application of the Act on Sexual Harassment in the Workplace and in Teaching, particularly in the private sector.58 Similar concerns were expressed by UNCT in 2009.57 In 2008, the ILO Committee of Experts on the Application of Conventions and Recommendations noted that a draft amendment to the Act to combat sexual harassment had been submitted to the Legislative Assembly. The Committee indicated that the draft included measures aimed at establishing accessible remedies, such as the limitation placed on conciliation in view of the inequality between the parties.58

20. In 2007, CRC expressed concern at information that smuggling of migrants, including children, and trafficking in children for the purpose of sexual exploitation, continued to be a serious problem in the country.59 CECSR and the ILO Committee of Experts expressed similar concerns in 2007 and 2009 respectively.60 Según UNCT, se detectan debilidades en la persecución del delito de trata de personas y falta un mayor esfuerzo en relación con la atención de las víctimas.61 CRC recommended that the State define and criminalize trafficking in persons in accordance with the Palermo Protocol.62 The HR Committee recommended the reinforcement of measures to combat trafficking of women and children, as well as penalties commensurate with the seriousness of the acts.63 In 2009, Costa Rica replied, inter alia, that a draft reform of the Criminal Code would raise prison sentences for anyone committing the offence of trafficking in persons64 and added that this issue was included in the National Development Plan.65

21. In 2005, CRC remained concerned at the large number of children between the ages of 5 and 17 working in the “informal” labour market, and recommended that Costa Rica continue to take effective measures to eliminate prohibited child labour.66 CRC also noted with concern that the occurrence of children living in the street appeared to be widespread.67

3. Administration of justice and the rule of law

22. En 2009, UNCT indicó que el incremento de la población penitenciaria ha sido constante desde 1998. Si bien en ello influye el aumento de los índices de delincuencia o criminalidad, también afecta la lentitud de los procesos judiciales y el uso y abuso de la prisión preventiva y de la privación de libertad como sanción.68 In 2008, CAT recommended that Costa Rica take prompt steps to restrict the use and duration of pretrial detention, using alternative methods whenever possible.69 In 2007, the HR Committee also made a recommendation in this regard, adding that necessary legislative measures should be taken to eliminate prolonged incommunicado detention.70

23. En 2009, UNCT indicó que el Poder Judicial cuenta con 71 juzgados competentes para tramitar asuntos relacionados con la violencia doméstica y de ellos, 12 son especializados en la materia (2007).71 In 2003, CEDAW requested that Costa Rica encourage judges to reduce the utilization of “conciliation” between aggressors and victims of family violence and ensure that the rights of women are duly protected in such “conciliation meetings”.72
24. In 2007, CERD welcomed the establishment of the Office of the Attorney for Indigenous Affairs in the Public Prosecutor’s Office and the formation of a corps of indigenous-language translators attached to the courts. The HR Committee also welcomed the guideline issued to judges regarding the need to consult indigenous peoples when handling disputes that have a bearing on their interests.

25. In 2005, CRC remained concerned at the insufficient number of judges specialized in the rights of the child. It recommended that Costa Rica ensure systematic training for all personnel working in the juvenile justice system; take urgent measures to ensure the prevention of ill-treatment of persons below the age of 18 in detention; and to continue to ensure that they benefit from alternatives to detention and, when needed, are only deprived of liberty as a last resort and for the shortest appropriate period of time.

4. Right to privacy, marriage and family life

26. In 2005, CRC was concerned at the considerable duration of interim placement of children deprived of a family environment, before the matter is brought before a judge for a decision on their final placement. En 2004, el Relator Especial sobre la venta de niños, la prostitución infantil y la utilización de niños en la pornografía envió una comunicación con relación a la prolongada permanencia de nueve bebés extranjeros en un hogar estatal, indicando que aún no se habría determinado su situación jurídica. En 2004, el Gobierno respondió que era imposible disponer del grupo hasta tanto no se determinase quienes son los progenitores y cuál es su nacionalidad. Añadió que existen indicios de adopciones internacionales irregulares en perjuicio de casi todos estos niños.

27. En 2009, UNCT indicó que la Comisión de Derechos Humanos parlamentaria aprobó un proyecto de ley que reconoce la unión civil de parejas del mismo sexo y tutela sus derechos patrimoniales. Añadió que este ha sido un tema polémico a nivel nacional y en el debate se ha mencionado llevar dicho proyecto a referéndum, lo cuál podría implicar someter a consulta derechos fundamentales.

5. Freedom of expression, association and peaceful assembly, and right to participate in public and political life

28. En 2006, la Representante Especial sobre la situación de los defensores de los derechos humanos, informó que estos últimos se lamentan del discurso deslegitimador de algunos representantes del gobierno y medios de comunicación que los presentan como “revoltosos” y “enemigos de la patria”. Asimismo, se han quejado de haber sido excluidos de los espacios de discusión y decisión sobre políticas de derechos humanos. La Representante Especial también informó sobre amenazas de muerte contra funcionarios y periodistas que atienden o denuncian casos de corrupción, narcotráfico o asesinatos relacionados con estos temas.

29. In 2007, the HR Committee was concerned about the legislative restrictions on journalism, such as the law protecting the honour of officials and public figures, and the provisions defining the press offences of defamation and libel, although it noted that they are punishable with a fine. Similar concerns were expressed by UNCT in 2009. The HR Committee recommended that Costa Rica ensure, inter alia, that bill No. 15974 concerning “Freedom of expression and the press” is fully
compatible with the Covenant, and that attacks on or threats against journalists be fully investigated, and perpetrators brought to trial and punished.\textsuperscript{86}

30. UNCT indicó que Costa Rica ocupa el tercer lugar a nivel mundial con relación a la representación parlamentaria de mujeres (38.6\%) y que el proyecto de reforma integral al Código Electoral establece la paridad. Sin embargo, la representación de mujeres con el rango de ministras y en puestos de decisión en las instituciones públicas, sigue estando muy por debajo de los hombres.\textsuperscript{87}

31. In 2007, CESC\textsuperscript{R} recommended that Costa Rica promote the increased representation of minorities at high-level positions in the public service.\textsuperscript{88}

6. Right to work and to just and favourable conditions of work

32. CESC\textsuperscript{R} and UNCT were concerned about the persisting wage gap between men and women and the disadvantageous working conditions affecting in particular domestic workers.\textsuperscript{89} CERD was also concerned at the low wages of the indigenous population.\textsuperscript{90} the precarious situation of migrant workers\textsuperscript{91} and the unemployment rate for young Afro-Costa Ricans.\textsuperscript{92} In 2007, CESC\textsuperscript{R} urged the State to intensify efforts to reduce unemployment among marginalized and disadvantaged groups and individuals through specifically targeted measures, including by ensuring the strict application of anti-discrimination legislation; introducing and effectively enforcing legal provisions requiring an ethnically balanced workforce in the public and private sectors; and enhancing professional training and sustainable employment opportunities in the remote areas where the indigenous population resides.\textsuperscript{93}

33. En 2006, la Representante Especial sobre la situación de los defensores de los derechos humanos informó sobre prácticas de deslegitimación, intimidaciones y despídidos discriminatorios de líderes sindicales del sector privado, vinculado a las actividades de producción agrícola extensiva.\textsuperscript{94} CESC\textsuperscript{R} expressed similar concerns in 2007.\textsuperscript{95}

34. In 2009, the ILO Committee of Experts continued to consider that the situation of trade union rights was precarious. It recalled problems relating to the application of ILO Convention No. 98, including the slowness and ineffectiveness of recourse procedures and compensation in the event of anti-union acts; the subjecttion of collective bargaining in the public sector to criteria of proportionality and rationality; and the enormous disproportion in the private sector between the number of collective agreements concluded with trade unions (much lower) and the number of direct agreements concluded with non-unionized workers. The ILO Committee of Experts welcomed the political commitment demonstrated by the Government to push forward draft legislation with a view to complying with Convention No. 98.\textsuperscript{96} In 2008, the ILO Committee also referred to the excessive restrictions that are placed on the right of foreign nationals to hold trade union office and made recommendations in this regard.\textsuperscript{97}

7. Right to social security and to an adequate standard of living

35. En 2009, UNCT indicó que la incidencia de la pobreza en los últimos años se ha mantenido en cerca de un 22\%, siendo más elevada entre las personas menores de edad, las mujeres y los pueblos indígenas. Estos últimos enfrentan rezagos alarmantes en materia de salud, nutrición, educación y vivienda.\textsuperscript{98} In 2008, CERD urged the State to remove the economic, social and geographical barriers preventing access to basic services in the indigenous territories.\textsuperscript{99}
36. In 2007, CESC was concerned at the continuing insufficient coverage in the social pension system, particularly for domestic, agricultural and migrant workers, despite progress made in the national health system coverage.\textsuperscript{100} The Committee called upon Costa Rica to ensure that social security assistance is provided to all workers.\textsuperscript{101}

37. In 2005, CRC remained concerned at the regional inequality in access to health services.\textsuperscript{102} En 2009, UNCT notó que Costa Rica ha avanzado mucho en la reducción de las tasas de mortalidad infantil y materna, aunque en algunas comunidades rurales e indígenas estos indicadores tienden a incrementarse e inclusive duplicarse, lo que requiere mayor atención.\textsuperscript{103} UNCT añadió que la atención médica de urgencia está garantizada para las personas migrantes, pero al no haber claridad respecto a la definición de “urgencia”, el acceso a este servicio es discrecional y según la interpretación del médico en turno.\textsuperscript{104}

38. The increase in teenage pregnancies was a matter of concern for CEDAW and CESCR in 2003 and 2007, respectively.\textsuperscript{105} UNCT mencionó en 2009 que la carencia de una política nacional integral de información y/o educación sexual y reproductiva, repercute en la incidencia de infecciones de transmisión sexual y VIH/SIDA, así como en el embarazo adolescente.\textsuperscript{106}

39. CESCR was concerned that despite efforts to address housing shortage, a high percentage of dwellings, especially those inhabited by indigenous peoples, Afro-descendants and migrants, was in poor condition, and that many of these communities still live in slums and squats.\textsuperscript{107} It requested the allocation of sufficient funds to improve the infrastructure and increase the availability of social housing.\textsuperscript{108}

40. In 2009, the independent expert on the issue of water and sanitation noted that although the overall percentage of the population with access to safe drinking water is very high compared to the rest of the Latin American region, there are still significant disparities between the rural and urban areas. Furthermore, persons belonging to vulnerable and marginalized groups often lack access to drinking water and sanitation.\textsuperscript{109} Similar observations were made by WHO in 2007.\textsuperscript{110} The independent expert was also concerned at the pollution of waters with chemicals and waste waters, namely in coastal areas and zones with intense farming. She noted that only 3.5 per cent of waste water is treated and recommended improving, as a matter of priority, the treatment and disposal of waste water throughout the country. She added that the Water Law no longer corresponds to the social and economic situation of the country and requires revision and updating. The independent expert recommended the expeditious adoption of a new Water Law, which should expressly recognize water as a human right. Civil society organizations should be involved in the design, as well as in the future implementation of the law.\textsuperscript{111}

8. Right to education and to participate in the cultural life of the community

41. A 2008 World Bank report suggested that while education indicators are satisfactory overall, they mask considerable disparities in educational attainment between poor and non-poor households and across geographic regions. The World Bank noted that relatively low secondary education coverage and quality were especially worrisome.\textsuperscript{112} In 2005, CRC recommended that the State continue to take effective measures to increase enrolment in primary and secondary school, reduce the high rate of drop-out students and repeaters, in particular in rural areas, and find ways to address the lack of school infrastructure in these areas. It also recommended that Costa Rica focus on the improvement of secondary education.\textsuperscript{113}
42. In 2007, CERD noted with concern the disappearance of two indigenous languages and invited the State to take the necessary steps to preserve the indigenous peoples’ cultural heritage. CRC recommended that Costa Rica continue to increase the number of indigenous schools and adequately trained indigenous teachers.

43. En 2009, UNCT indicó que la niñez migrante tiene acceso a la educación primaria y secundaria. Sin embargo, las prácticas y requisitos dificultan y a veces impiden, la permanencia y el retorno al sistema educativo.

### 9. Minorities and indigenous peoples

44. In 2007, CERD was concerned at information received that the National Commission on Indigenous Affairs (CONAI) failed to represent the interests of indigenous peoples and had in the past not fulfilled its functions and responsibilities. It recommended ensuring that the mandate and operation of CONAI be consistent with the Convention and that this body acts to defend and protect the rights of indigenous peoples. CESC also made recommendations in this regard.

45. CERD shared Costa Rica’s concern at the trend towards the concentration of indigenous land in the hands of non-indigenous settlers and urged the Government to strengthen its efforts to guarantee indigenous peoples’ right to land tenure. Costa Rica should take the necessary steps to implement Constitutional Chamber decision No. 3468-02 ordering the delimitation of the lands of the Rey Curré, Terraba and Boruca communities and the recovery of indigenous lands lost through improper transfer.

46. In 2007, CERD again urged Costa Rica to remove without delay the legislative obstacles preventing the adoption of the Autonomous Development of Indigenous Peoples Bill. UNCT mencionó que este Proyecto de Ley busca la autonomía en la administración de recursos y el establecimiento de un sistema de justicia propio, entre otros. UNCT añadió que el Convenio N° 169 de la OIT cuenta con rango constitucional, pero que no existe una política pública clara orientada a la promoción de los derechos de la población indígena.

### 10. Migrants, refugees and asylum-seekers

47. En 2009, UNCT indicó que el gobierno ha introducido un proyecto de ley para modificar la Ley de Migración y Extranjería de 2005. CAT noted with concern in 2008 that the Migration Bill made no mention of a right to appeal against the decisions of the Visa and Refuge Commission. It was also concerned at the power that the Migration Bill grants to immigration officials to reject illegal immigrants within a radius of 50 kilometers from the border, which could affect the principle of non-refoulement, as well as the protection of victims of trafficking.

48. The failure to limit the length of administrative detention of aliens was also a matter of concern for CAT. It recommended that legislation provides for alternatives to custody for migrants and set a maximum legal period for detention pending deportation, which should in no circumstances be indefinite. CAT also invited the State to continue efforts to improve detention conditions for all immigrants. In 2008, the HR committee recommended taking steps to end overcrowding in detention centres, including those administered by the migration authorities. In 2009, Costa Rica provided information indicating, inter alia, that a manual of operational guidelines and procedures for temporary detention centres for foreigners without legal status had been drafted.
49. In 2008, CAT expressed concern at continued excessive delays in determination of refugee Status. A 2007 UNHCR report referred to the need to reestablish a separate refugee department – which had disappeared as a result of a reorganization process in 2005 – in order to ensure adequate refugee eligibility and reliable statistics. By the end of 2007 the refugee population in Costa Rica amounted to 12,500 persons.

50. In 2007, CERD and the HR Committee noted with concern that the names of almost 9,000 Colombian refugees were unduly disclosed by the Costa Rican authorities to the Colombian authorities. The HR Committee recommended full respect for the principle of confidentiality of the personal files of asylum-seekers and refugees.

51. En 2004, la Relatora Especial sobre los derechos humanos de los migrantes expresó su preocupación sobre información recibida, indicando que la Caja Costarricense de Seguridad Social (CCSS) estaría compartiendo los datos personales de inmigrantes indocumentados que son atendidos en centros médicos públicos con la Dirección General de Migración y Extranjería. En la respuesta del gobierno, la CCSS informó, inter alia, que únicamente se habrían comunicado los nombres de las personas e incluido una fotocopia del pasaporte provisional, cuando ésta se encontraba disponible.

52. En 2009, UNCT mencionó que si bien se carece de datos confiables, las estimaciones indican la presencia de alrededor 300 mil personas extranjeras indocumentadas. Esto genera problemas de acceso a la justicia, ante la exigencia de documentos migratorios para realizar una denuncia; y de inscripción de personas nacidas en territorio nacional, debido a los requisitos que se solicitan.

III. ACHIEVEMENTS, BEST PRACTICES, CHALLENGES AND CONSTRAINTS

53. The HR Committee acknowledged Costa Rica’s commitment to and leadership in the defence and promotion of human rights internationally. UNCT destacó que Costa Rica es una nación con una democracia consolidada, una institucionalidad fuerte y un alto nivel de desarrollo humano. CRC welcomed the fact that national law prohibits both voluntary and compulsory enlistment.

54. A 2007 WHO report referred to challenges such as ensuring sustainable financing of the health system and extending social protection in health to excluded groups. UNCT mentioned that significant inequalities and social gaps (labor, gender and territorial) persisted. UNCT identificó desafíos como, inter alia, la adopción de una política migratoria integral y la reforma de la actual legislación, considerando un enfoque de promoción y protección de los derechos humanos de la población migrante y refugiada.

IV. KEY NATIONAL PRIORITIES, INITIATIVES AND COMMITMENTS

Specific recommendations for follow-up

55. In 2008, CAT requested Costa Rica to communicate within one year its reply to the Committee’s recommendations on pre-trial detention; alternatives to imprisonment; the principle of non-refoulement; detention of non-citizens; and the implementation of legislation on torture. In 2007, CERD requested Costa Rica to provide information on its follow-up to the Committee’s recommendations related to the Autonomous Development of indigenous Peoples Bill; basic services in the indigenous territories; and the situation of migrants. As of 1 August 2009, the follow-up reports to CAT and CERD had not been received. In 2007, the HR Committee requested Costa Rica to
submit information on the follow-up given to recommendations concerning overcrowding in detention centres and trafficking of women and children.\textsuperscript{144} Costa Rica submitted its follow-up report in May 2009.\textsuperscript{145}

56. En 2009, UNCT recomendó inter alia, el establecimiento de un sistema permanente de observación, seguimiento y evaluación del cumplimiento de compromisos en derechos humanos por parte del Estado incluyendo, entre otros, las recomendaciones de los comités de tratados. UNCT también recomendó que la Asamblea Legislativa acelere la discusión y aprobación de los proyectos de ley que propician mayores garantías de derechos.\textsuperscript{146}

**V. CAPACITY-BUILDING AND TECHNICAL ASSISTANCE**

57. The 2008-2012 UNDAF outlined as main areas of cooperation: inclusive, sustainable and equitable human development; public policies; civil participation; sustainable environment; and socio-cultural practices that promote respect for human rights, amongst others.\textsuperscript{147}

58. In 2005, CRC recommended that Costa Rica seek technical cooperation and/or assistance with regard to training programmes for all personnel working with children,\textsuperscript{148} access to basic health care,\textsuperscript{149} sexual exploitation,\textsuperscript{150} street children\textsuperscript{151}, child labour\textsuperscript{152} and the administration of juvenile justice.\textsuperscript{153}

**Notes**

1 Unless indicated otherwise, the status of ratifications of instruments listed in the table may be found in *Multilateral Treaties Deposited with the Secretary-General: Status as at 31 December 2006* (ST/LEG/SER.E.25), supplemented by the official website of the United Nations Treaty Collection database, Office of Legal Affairs of the United Nations Secretariat, http://treaties.un.org/.

2 The following abbreviations have been used for this document:

<table>
<thead>
<tr>
<th>Acronym</th>
<th>Full Name</th>
</tr>
</thead>
<tbody>
<tr>
<td>ICERD</td>
<td>International Convention on the Elimination of All Forms of Racial Discrimination</td>
</tr>
<tr>
<td>ICESCR</td>
<td>International Covenant on Economic, Social and Cultural Rights</td>
</tr>
<tr>
<td>OP-ICESCR</td>
<td>Optional Protocol to ICESCR</td>
</tr>
<tr>
<td>ICCPR</td>
<td>International Covenant on Civil and Political Rights</td>
</tr>
<tr>
<td>ICCPR-OP 1</td>
<td>Optional Protocol to ICCPR</td>
</tr>
<tr>
<td>ICCPR-OP 2</td>
<td>Second Optional Protocol to ICCPR, aiming at the abolition of the death penalty</td>
</tr>
<tr>
<td>CEDAW</td>
<td>Convention on the Elimination of All Forms of Discrimination against Women</td>
</tr>
<tr>
<td>OP-CEDAW</td>
<td>Optional Protocol to CEDAW</td>
</tr>
<tr>
<td>CAT</td>
<td>Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment</td>
</tr>
<tr>
<td>OP-CAT</td>
<td>Optional Protocol to CAT</td>
</tr>
<tr>
<td>CRC</td>
<td>Convention on the Rights of the Child</td>
</tr>
<tr>
<td>OP-CRC-AC</td>
<td>Optional Protocol to CRC on the involvement of children in armed conflict</td>
</tr>
<tr>
<td>OP-CRC-SC</td>
<td>Optional Protocol to CRC on the sale of children, child prostitution and child pornography</td>
</tr>
<tr>
<td>ICRMW</td>
<td>International Convention on the Protection of the Rights of All Migrant Workers and Members of Their Families</td>
</tr>
<tr>
<td>CRPD</td>
<td>Convention on the Rights of Persons with Disabilities</td>
</tr>
<tr>
<td>OP-CRPD</td>
<td>Optional Protocol to Convention on the Rights of Persons with Disabilities</td>
</tr>
<tr>
<td>CED</td>
<td>International Convention for the Protection of All Persons from Enforced Disappearance</td>
</tr>
</tbody>
</table>

3 Adopted by the General Assembly in its resolution 63/117 of 10 December 2008, in which the General Assembly recommended that a signing ceremony be organized in 2009. Art. 17, para. 1, of OP-ICESCR states that “The present Protocol is open for signature by any State that has signed, ratified or acceded to the Covenant”.


6 Geneva Convention for the Amelioration of the Condition of the Wounded and Sick in Armed Forces in the Field (First Convention); Geneva Convention for the Amelioration of the Condition of Wounded, Sick and Shipwrecked Members of Armed Forces at Sea (Second Convention); Convention relative to the Treatment of Prisoners of War (Third Convention); Convention relative to the Protection of Civilian Persons in Time of War (Fourth Convention); Protocol Additional to the Geneva Conventions of 12 August 1949, and relating to the Protection of Victims of International Armed Conflicts (Protocol I); Protocol Additional to the Geneva Conventions of 12 August 1949, and relating to the Protection of Victims of Non-International Armed Conflicts (Protocol II); Protocol additional to the Geneva Conventions of 12 August 1949, and relating to the Adoption of an Additional Distinctive Emblem (Protocol III). For the official status of ratifications, see Federal Department of Foreign Affairs of Switzerland, at www.eda.admin.ch/eda/fr/home/topics/intla/intrea/chdep/warvic.html.

7 International Labour Organization Convention No. 29 concerning Forced or Compulsory Labour; Convention No.105 concerning the Abolition of Forced Labour, Convention No. 87 concerning Freedom of Association and Protection of the Right to Organize; Convention No. 98 concerning the Application of the Principles of the Right to Organize and to Bargain Collectively; Convention No. 100 concerning Equal Remuneration for Men and Women Workers for Work of Equal Value; Convention No. 111 concerning Discrimination in Respect of Employment and Occupation; Convention No. 138 concerning Minimum Age for Admission to Employment; Convention No. 182 concerning the Prohibition and Immediate Action for the Elimination of the Worst Forms of Child Labour.


9 Concluding observations of the Committee on the Rights of the Child, CRC/C/OPSC/CRI/CO/1, para. 21 (c).

10 Concluding observations of the Committee on the Elimination of Racial Discrimination, CERD/C/CRI/CO/18, para. 16.


12 Ibid., p. 8.

13 Concluding observations of the Human Rights Committee, CCPR/C/CRI/CO/5, para. 6 (b)

14 CCPR/C/CRI/CO/5, para. 6 (c); CRC/C/15/Add.266, para. 3; CEDAW, Official Records of the General Assembly, Fifty-eighth Session, Supplement No. 38 (A/58/38), para. 34.

15 For the list of national human rights institutions with accreditation status granted by the International Coordinating Committee of National Institutions for the Promotion and Protection of Human Rights (ICC), see A/HRC/10/55, annex I.

16 E/CN.4/2006/95/Add.5, para. 400.

17 Concluding observations of the Committee against Torture, CAT/C/CRI/CO/2, para. 26.

18 UNCT Costa Rica, submission to the UPR, p. 2.


20 UNCT Costa Rica, submission to the UPR, p. 2.

21 CERD/C/CRI/CO/18, para. 22.


23 The following abbreviations have been used for this document:

CEDR Committee on the Elimination of Racial Discrimination
CESCR Committee on Economic, Social and Cultural Rights
HR Committee Human Rights Committee
CEDAW Committee on the Elimination of Discrimination against Women
CAT Committee against Torture
CRC Committee on the Rights of the Child.

The questionnaires included in this section are those which have been reflected in an official report by a special procedure mandate-holder.


The questionnaire on the right to education of persons with disabilities, questionnaire on the impact of certain laws and administrative measures on migrants, the questionnaire on the right to education for girls, the questionnaire concerning the mandate and activities of the Working Group on mercenaries, the questionnaire on the right to education in emergency situations, the questionnaire on the right to education for persons in detention and the questionnaire on Cash Transfer Programmes.

A/HRC/6/14, p.190.

OHCHR 2007 Report on Activities and Results, p.118.


Ibid., p.138.

OHCHR 2008 Report on Activities and Results, p. 190.

A/58/38, para. 61.

UNCT Costa Rica, submission to the UPR, p. 3.

Ibid., p. 5.

CAT/C/CRI/CO/2, para. 18.

CERD/C/CRI/CO/18, para. 11.

E/C.12/CRI/CO/4, paras. 33.

CRC/C/15/Add.266, para. 18-19.

CAT/C/CRI/CO/2, para. 9.

42 CRC/C/15/Add.266, para. 25.

43 CCPR/C/CR/CO/5, para. 10.

44 UNCT Costa Rica, submission to the UPR, p. 9.

45 CAT/C/CR/CO/2, para.4 (a).

46 Ibid., para.12.

47 Idem.

48 CAT/C/CR/CO/2, para. 18.

49 CRC/C/15/Add.266, para. 55.

50 UNCT Costa Rica, submission to the UPR, p. 5.

51 CCPR/C/CR/CO/5, para. 9; CAT/C/CR/CO/2, para. 17.

52 CAT/C/CR/CO/2, para. 18.

53 A/58/38, para. 55.

54 UNCT Costa Rica, submission to the UPR, p. 4.

55 E/C.12/CR/CO/4, para. 22.

56 A/58/38, para. 64.

57 UNCT Costa Rica, submission to the UPR, p. 6.


59 CRC/C/OPSC/CR/CO/1, para. 20.


61 UNCT Costa Rica, submission to the UPR, p. 10.

62 CRC/C/OPSC/CR/CO/1, para. 15 (b). See also CAT/C/CR/CO/2, para. 22.

63 CCPR/C/CR/CO/5, para.12 (a).

64 CCPR/C/CR/CO/5/Add.1, para. 32.

65 Ibid., para. 16.

66 CRC/C/15/Add.266, para. 47.

67 Ibid., para. 51.

68 UNCT Costa Rica, submission to the UPR, p. 5.

69 CAT/C/CR/CO/2, para. 5.

70 CCPR/C/CR/CO/5, para 8.

71 UNCT Costa Rica, submission to the UPR, p. 5.

72 A/58/38, paras. 54-55.

73 CERD/C/CR/CO/18, para. 4.

74 CCPR/C/CR/CO/5, para. 5.
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75 CRC/C/15/Add.266, para. 55.
76 Ibid., para. 56 (a), (b) and (d).
77 Ibid., para. 33.
79 Ibid., paras. 41-42.
80 CRC/C/OPSC/CRI/CO/1, para. 29 (a).
81 UNCT Costa Rica, submission to the UPR, p. 9.
82 E/CN.4/2006/95/Add.5, para. 402.
83 Ibid., para. 403.
84 CCPR/C/CRI/CO/5 para. 11.
85 UNCT Costa Rica, submission to the UPR, p. 5.
86 CCPR/C/CRI/CO/5 para. 11.
87 UNCT Costa Rica, submission to the UPR, p. 3.
88 E/C.12/CRI/CO/4, para. 36.
89 Ibid., para. 17; UNCT Costa Rica, submission to the UPR, p. 9.
90 CERD/C/CRI/CO/18, para. 13.
91 Ibid., para. 16.
92 Ibid., para. 18.
94 E/CN.4/2006/95/Add.5, para. 405.
95 E/C.12/CRI/CO/4, para. 20.
98 UNCT Costa Rica, submission to the UPR, pp. 6-7.
99 CERD/C/CRI/CO/18, para. 12.
100 E/C.12/CRI/CO/4, para. 21.
101 Ibid., para. 42.
102 CRC/C/15/Add.266, para. 41. See also E/C.12/CRI/CO/4, para. 28.
103 UNCT Costa Rica, submission to the UPR, p. 4.
104 Ibid., p. 7.
105 A/58/38, para. 68; E/C.12/CRI/CO/4, para. 25. See also CRC/C/15/Add.266, para. 43.
106 UNCT Costa Rica, submission to the UPR, p. 8.
108 Ibid., para. 47.


113 CRC/C/15/Add.266, para. 46.

114 CERD/C/CRI/CO/18, para. 20.

115 CRC/C/15/Add.266, para. 58.

116 UNCT Costa Rica, submission to the UPR, pp. 7-8.

117 CERD/C/CRI/CO/18, para. 10.

118 E/C.12/CRI/CO/4, para. 34.

119 CERD/C/CRI/CO/18, para. 15.

120 Ibid., para. 9.

121 UNCT Costa Rica, submission to the UPR, p. 8.

122 Ibid., p. 8.

123 Ibid., p. 9.

124 CAT/C/CRI/CO/2, para. 7.

125 Ibid., para. 10.

126 CCPR/C/CRI/CO/5, para. 9.

127 CCPR/C/CRI/CO/5/Add.1, p. 2.

128 CAT/C/CRI/CO/2, para. 8.


130 Ibid., pp. 3-4.

131 CCPR/C/CRI/CO/5, para. 7; CERD/C/CRI/CO/18 para. 19.

132 CCPR/C/CRI/CO/5, para. 7.


134 Ibid., para. 35.

135 UNCT Costa Rica, submission to the UPR, p. 9.

136 CCPR/C/CRI/CO/5, para.3.

137 UNCT Costa Rica, submission to the UPR, p. 10.

138 CRC/C/OPAC/CRI/CO/1, para. 4.


141 UNCT Costa Rica, submission to the UPR, p. 10.
142 CAT/C/CRI/CO/2, para. 29.
143 CERD/C/CRI/CO/18 para. 24.
144 CCPR/C/CRI/CO/5, para. 15.
145 CCPR/C/CRI/CO/5/Add.1.
146 UNCT Costa Rica, submission to the UPR, p. 11.
148 CRC/C/15/Add.266, para.17.
149 Ibid., para. 42.
150 Ibid., para. 50.
151 Ibid., para. 54.
152 Ibid., para. 48.
153 Ibid., para. 56.

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